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# **Economic Policy Reforms 2014: Going for Growth Interim Report**

Summary in English



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The "Going for Growth" framework builds on OECD expertise on structural policy reforms and economic performance to provide policymakers with concrete reform recommendations to boost growth. Five policy priorities have been identified for each country, based on their ability to improve long-term material living standards through higher productivity and employment.

The structural reform priorities broadly cover product and labour market regulation, education and training, tax and benefit systems, trade and investment rules and innovation policies. This report has been published annually for OECD countries since 2005 and since 2011 has also included Brazil, China India, Indonesia, Russia and South Africa (BRIICS). "Going for Growth" reports have been contributing to the G20 regular work programme to achieve strong, sustainable and balanced growth.

This interim report reviews the main growth challenges faced by OECD and major non-OECD countries and takes stock of progress over the past two years in adopting structural policy reforms to address them (Chapter 1). This is examined in light of the thrust of the country-specific priorities identified in the past issues of "Going for Growth". The potential effects of reforms on policy objectives other than GDP growth is also discussed, with a focus on public finance consolidation, the narrowing of current account imbalances and the reduction of income inequality.

The report also updates the OECD product market regulation (PMR) indicators, which measure the stance of regulatory barriers to competition in various business sectors such as network industries (energy, telecommunications and transport), professional services and retail distribution (Chapter 2). These indicators have become widely used by national governments as well as international organisations and academia.

## Key policy messages

#### Policy reform progress and challenges

- The crisis has dented potential growth of many advanced economies, while some emerging
  economies are running into bottlenecks. A return to healthy and sustainable growth calls for
  ambitious and comprehensive structural reforms, covering a broad range of policy areas.
- Governments have continued to make progress on many fronts despite the challenge of reforming
  in a subdued growth environment. The pace of actions taken in areas covered by OECD policy
  recommendations has slowed somewhat over the past two years but remains overall well above the
  pace observed before the crisis. The intensity of reform has remained highest in euro area
  countries under direct market pressures or financial assistance programmes.
- In terms of reforms aimed at boosting productivity, more focus has been put on actions to raise
  public sector efficiency, to improve educational outcomes and to ease product market regulation,
  and somewhat less on taxation and infrastructure. In areas of labour market and social policies,
  reform action has been more intense in areas such as early retirement schemes, programmes
  providing income support and job-search assistance, as well as in employment protection
  legislation.

- Despite recent improvements in the economic outlook, countries continue to face challenges in various structural areas. A number of OECD countries are confronted with slowing productivity growth in spite of relatively high investment in knowledge-based capital and good quality tertiary education (Australia, Canada, New Zealand, United Kingdom and Switzerland).
- In the case of emerging-market countries (Brazil, China, Chile, Indonesia, India, Mexico, Russia,
  Turkey and South Africa), the need to improve access to quality-education, to address physical and
  legal infrastructure bottlenecks and, in most cases, to bring more workers into formal-sector
  employment constitute the main policy priorities.
- Persistently high unemployment is a concern that cuts across much of Europe, but particularly so in southern and central European countries where long-term unemployment remains high, even where average unemployment has receded since the crisis. The contributing factors, which vary across countries, include various barriers to job creation and workers' mobility, as well as insufficient support for job-search and skills development. In southern euro area countries, which have been hardest hit by the crisis, more vigorous product market reforms would help boost the impact of the substantial labour market reforms that have been implemented in recent years.
- In some OECD countries which face particularly rapid population ageing (Germany, Japan and Korea), bringing more women into the labour market and ensuring that they are fully integrated remains one key challenge, along with the need to boost productivity in services.
- In countries where income inequality is particularly high, action on policy priorities should for the
  most part help to narrow income distribution, although this may take time. On the other hand,
  actions taken to boost growth in countries facing the largest current account imbalances are
  unlikely overall to contribute much to narrowing these imbalances.

#### Progress achieved in reducing regulatory barriers to competition

- Product market regulation is essential for well-functioning market-based economies, not least to
  protect market integrity, but also to achieve environmental, health and safety objectives. However,
  in all product market areas where competition is viable, regulatory settings should promote rather
  than inhibit competition.
- More specifically, that means reforming regulations that create barriers to market entry, limit the ability of firms within a market to compete, reduce suppliers' incentives to compete, or limit the choices and information available to consumers.
- The 2013 up-date of the OECD PMR indicators shows that reforms in this area have slowed over the past five years, a trend that was already apparent. Nonetheless, several countries implemented significant reforms over the past five years – in particular Greece, Poland Portugal and the Slovak Republic.
- In general, countries have made more progress in the past five years in easing restrictions on the sale of government stakes, in reducing the impact of price controls on competition, in streamlining administrative procedures for start-ups, in improving access to information about regulations and in phasing out practices that discriminate against foreign suppliers.
- Regulatory barriers to competition remain elevated in a number of areas, even though substantial
  progress has been achieved since the mid-1990s in lowering them. The domains with largest scope
  for improvement in both OECD and non-OECD countries include public ownership and the
  governance of state-owned enterprises, as well as regulatory barriers to entry in network and
  professional services.

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