Executive Summary

Assessment is integral to the education process. The most visible assessments are summative, measuring what students have learnt through testing and examination, or holding schools accountable for student performance. But assessment can also be "formative". Formative assessment refers to frequent, interactive assessments of student progress and understanding. Teachers are then able to adjust teaching approaches to better meet identified learning needs.

Formative assessment differs from summative assessment in that the information gathered in the formative process is used to shape improvements, rather than serve as a summary of performances. The principles of formative assessment may be applied at the school and policy levels to identify areas for improvement and to promote constructive cultures of evaluation throughout education systems. Studies show that formative assessment is one of the most effective strategies for promoting high student performance. It is also important for improving the equity of student outcomes and developing students' "learning to learn" skills. But formative assessment is not practised systematically, particularly in lower secondary schools - the focus of this study - where barriers to innovation and change are often more difficult to overcome. These barriers include perceived tensions between classroom-based formative assessments and highly visible summative tests for school accountability (teachers tend to teach to the test), and a lack of connection between systemic, school and classroom approaches to assessment and evaluation.

This study looks at the practice of formative assessment in classrooms and schools in eight education systems: Australia (Queensland), Canada, Denmark, England, Finland, Italy, New Zealand and Scotland. It focuses on classroom practice to a greater degree than is usual in OECD studies. In taking this approach, the study gives shape to the concept of formative assessment as practised across these countries, and analyses how policies supporting the use of formative assessment can develop. It also suggests ways in which policy could better support the wider practice of formative assessment. There are three major parts to the study:

- **Part I** offers the OECD analysis of case study findings and international research on formative assessment. The key findings are highlighted under the subheadings below.
- Part II presents the case study evidence gathered in each of the • participating countries. The schools featured in the case studies were chosen because they provide useful examples of highly effective formative assessment in practice, and are therefore illustrative of what is possible. While there are common elements across the case studies, they also take a range of approaches to teaching and learning, including, for example, a co-operative learning programme in Scotland, a school focused on the use of ICT to re-shape teaching and learning in Québec, a programme designed to meet the cultural and learning needs of Maori students in New Zealand, and approaches to promoting democracy in Danish schools. Each case study begins with an overview of the policy context within which schools are working, describes teaching and assessment in classrooms and examines the ways in which school leaders guided the change process in their schools.
- **Part III** includes English, French and German literature reviews describing the context of formative assessment research in their respective traditions. The English literature review by Paul Black and Dylan Wiliam summarises findings from their highly influential 1998 review, and their subsequent experience in working with teachers to translate research into practice in a pilot programme. They observe that while much is known about the kinds of classrooms that promote effective learning, less is known about making it happen on a broader basis.

The review of the French language literature by Linda Allal and Lucie Mottier-Lopez has a particular focus on the concept of "regulation" (how teachers orchestrate learning for and with students). They emphasise the importance not only of providing students with feedback, but of adapting instruction to meet a variety of student needs and of providing them with skills and tools for self-assessment.

The review by Olaf Köller explores the German literature in educational psychology, primarily concerned with how students respond to various forms of feedback, a key element in formative assessment. The findings point to the greater impact of feedback based on individual progress toward learning goals, rather than comparison with other students.

Introducing the concept of formative assessment

Chapter 1 defines the concept of formative assessment and presents evidence regarding its effectiveness in improving student achievement, equity of educational outcomes, and learning to learn skills. The chapter suggests that the principles of formative assessment may be applied to identify areas for improvement and to promote effective and constructive cultures of evaluation from individual classrooms through to whole systems. The chapter concludes with an overview of the study scope and methodology.

Exploring the range of policy approaches

Chapter 2 introduces the range of policies the case study countries have developed to promote the broader practice of formative assessment. Transforming teaching and assessment approaches across education systems requires strong policy leadership, serious investment in training and professional development and innovative programmes, as well as appropriate policy incentives. The chapter builds a framework for analysing policy approaches. There is legislation promoting and supporting the practice of formative assessment and establishing it as a priority. There are efforts to encourage the use of summative data for formative purposes. Guidelines on effective teaching and formative assessment have been embedded in the national curriculum and other materials. There is the provision of tools and exemplars to support effective formative assessment. There are important investments in special initiatives and innovative programmes incorporating formative assessment approaches. There is also investment in *teacher professional development* for formative assessment. All education systems will need to strengthen the policy mix and to make deeper investments if they are to promote real changes in teaching and assessment throughout education systems.

Understanding the elements of formative assessment

Chapter 3 examines the elements of formative assessment as identified in the case study research and in the international literature, with the following six elements of classroom practice emerging consistently:

• Establishment of classroom cultures that encourage interaction and the use of assessment tools.

- Establishment of learning goals and tracking individual student progress toward goals.
- Use of varied instruction methods to meet diverse student needs.
- Use of varied approaches to assess student understanding.
- Feedback on student performance and adaptation of instruction to meet identified needs.
- Active involvement of students in the learning process.

Teachers in the case study schools in all eight countries had incorporated each of the six elements of formative assessment into regular practice, using the elements as a framework for teaching and learning. Many said they had made fundamental changes in their teaching – in their interactions with students, the way they set up learning situations and guided students toward learning goals, even how they thought about student success. Research also points to the importance of *how* teachers apply each of the elements in making an impact on student achievement.

Analysing formative assessment in practice

Chapter 4 provides vivid descriptions of each of the elements of formative assessment in practice. The examples, which are drawn from a diversity of settings, help to move the discussion of formative assessment from broad principles to a more concrete understanding of the changes formative approaches entail. The chapter describes specific approaches and techniques that teachers have used to encourage greater classroom interaction, to better gauge levels of student understanding, and to develop students' skills of self- and peer-assessment. Formative assessment requires hard work, as well as shifts in how teachers view their own roles and that of their students.

Addressing benefits and barriers in the school and classroom

Chapter 5 addresses the concerns of educators who may be sceptical about the ability of teachers and schools in general to take on formative assessment in the face of logistical challenges. The chapter draws on the case study material to show how teachers, after experimenting with a variety of techniques, were able to develop straightforward and ingenious solutions to problems such as large class size and extensive curriculum requirements. With experience, they also began to use formative assessment methods with

students they considered as more challenging. The chapter also examines the vital role of school leaders in initiating, deepening and sustaining changes.

Meeting the policy challenges

Chapter 6 examines policy implications of the case study findings and identifies the ways in which policy can facilitate and encourage the wider practice of formative assessment. System-wide changes in teaching and assessment require strong policy leadership. This means that policy makers and officials need to send consistent messages about the importance of quality teaching and learning, of adapting teaching to meet diverse student needs, and of promoting students' skills for "learning to learn". Policy focused on teaching and learning should recognise complexity, be concerned with the *process* of learning, and draw upon a broad range of indicators and outcome measures to better understand how well schools and teachers are performing. The six policy principles discussed in the chapter are to:

- Keep the focus on teaching and learning.
- Align summative and formative assessment approaches.
- Ensure classroom, school and system level evaluations are linked and are used formatively to shape improvements at each level
- Invest in training and support for formative assessment.
- Encourage innovation.
- Build stronger bridges between research, policy and practice.

Table of Contents

tive Summary

PART I. THEMATIC DISCUSSION

Chapter 1. The Case for Formative Assessment	21
Meeting goals for lifelong learning	22
Addressing barriers to wider practice	24
Study goals and methodology	
Chapter 2. Policy Frameworks	31
Legislation promoting the practice of formative assessment	32
Encouraging the use of summative data for formative purposes at school	
and classroom levels	33
Guidelines on effective teaching and assessment practices embedded in national	
curriculum and other materials	36
Provision of tools and teaching resources to support formative assessment	38
Special initiatives and innovative programmes	39
Investments in teacher professional development	40
Developing stronger policy strategies	41
Chapter 3. The Elements of Formative Assessment: Case Study Findings and Supporting Research	43
The elements of formative assessment	
Element 1: establishment of a classroom culture that encourages interaction	
and the use of assessment tools	46
Element 2: establishment of learning goals, and tracking of individual	
student progress toward those goals	47
Element 3: use of varied instruction methods to meet diverse student needs	
Element 4: use of varied approaches to assessing student understanding	49
Element 5: feedback on student performance and adaptation of instruction	
to meet identified needs	50
Element 6: active involvement of students in the learning process	50
Creating powerful frameworks	

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Chapter 4. Formative Assessment in Practice	55
Element 1: establishment of a classroom culture that encourages interaction	
and the use of assessment tools	55
Element 2: establishment of learning goals, and tracking of individual	
student progress toward those goals	58
Element 3: use of varied instruction methods to meet diverse student needs	60
Element 4: use of varied approaches to assessing student understanding	61
Element 5: feedback on student performance and adaptation of instruction	
to meet identified needs	63
Element 6: active involvement of students in the learning process	64
Learning from experience	68
Chapter 5. Benefits and Barriers	69
Addressing barriers and realising benefits at the classroom level	
Direct benefits in classrooms	
School leaders' strategies for initiating, sustaining and deepening changes	
in school and teacher practice	73
School-wide benefits	
Addressing challenges and sustaining innovations	
Chapter 6. Policy Implications	83
Policy principle 1: keep the focus on teaching and learning	
Policy principle 2: align summative and formative assessment approaches	
Policy principle 3: ensure that data gathered at classroom, school and system levels are linked and are used formatively, to shape improvements at every level	
of the system	86
Policy principle 4: invest in training and support for formative assessment	88
Policy principle 5: encourage innovation	89
Policy principle 6: build stronger bridges between research, policy and practice	

PART II. THE CASE STUDIES

Canada: Encouraging the Use of Summative Data for Formative Purposes	97
by Anne Sliwka, Marian Fushell, Martine Gauthier and Rick Johnson	
Overview	97
Highlights from the case studies	97
Case study 1: Les Compagnons-de-Cartier, Ste-Foy	98
Case study 2: Sacred Heart Community School, Regina	104
Case study 3: Xavier School, Deer Lake	109

Denmark: Building on a Tradition of Democracy and Dialogue in Schools	117
by John Townshend, Lejf Moos and Poul Skov	
Overview	117
Highlights from the case studies	118
Case study 1: Statens Pædagogiske Forsøgscenter (SPF)	118
Case study 2: Snejbjerg Skole	
England: Implementing Formative Assessment in a High Stakes Environmen	t 129
by Janet Looney and Dylan Wiliam	
Överview	129
Highlights from the case studies	
Case study 1: Lord Williams's School	133
Case study 2: Seven Kings High School	138
Case study 3: Brighton Hill Community College	141
Case study 4: The Clere School	
Finland: Emphasising Development instead of Competition and Comparison	149
by Joke Voogt and Helena Kasurinen	
Overview	149
Highlights from the case studies	
Case study 1: Tikkakoski Upper Comprehensive School	
Case study 2: Meilahti Upper Comprehensive School	
Italy: A System in Transition	163
by Janet Looney, Cosimo Laneve and Maria Teresa Moscato	105
Overview	163
Highlights from the case studies	
Case study 1: the Michelangelo School	
Case study 2: the Testoni Fioravanti Unified School	
Case study 2. the reston rioravanti onnicu school	1/1
New Zealand: Embedding Formative Assessment in Multiple Policy Initiative	s 177
by Janet Looney and Jenny Poskitt Overview	177
Highlights from the case studies	
Case study 1: Waitakere College	
Case study 2: Rosehill College	
Case study 2. Rosenini Conege	104
Queensland, Australia: An Outcomes-based Curriculum	191
by Judy Sebba and Graham Maxwell	101
Overview	
Highlights from the case studies	
Case study 1: Our Lady's College	
Case study 2: Woodridge State High School	198

Scotland: Developing a Coherent System of Assessment	205
by Anne Sliwka and Ernest Spencer	
Overview	205
Highlights from the case studies	207
Case study 1: Forres Academy	207
Case study 2: John Ogilvie High School	

PART III. THE LITERATURE REVIEWS

Changing Teaching through Formative Assessment: Research and Prac	
The King's-Medway-Oxfordshire Formative Assessment Project	223
by Paul Black and Dylan Wiliam	
Introduction	
The research review	
Moving into action	227
Reflections on the outcome	
Research and practice	234
References	237
Formative Assessment of Learning: A Review of Publications in French	241
by Linda Allal and Lucie Mottier Lopez	
Coverage of the review	242
Conceptualisation of formative assessment	
Empirical research on formative assessment	
Conclusion	
References	256
Formative Assessment in Classrooms: A Review of the Empirical	
German Literature	
by Olaf Köller	
Introduction and databases	
Historical roots of formative assessment in Germany	
Measures of alternative assessment in German schools	
Marks vs. reports as assessment measures	
Additional studies in Germany on formative assessment	
Summary and some remarks on future directions in research on formative	
assessment in Germany	
References	



From: Formative Assessment Improving Learning in Secondary Classrooms

Access the complete publication at: https://doi.org/10.1787/9789264007413-en

Please cite this chapter as:

OECD (2005), "Executive Summary", in *Formative Assessment: Improving Learning in Secondary Classrooms*, OECD Publishing, Paris.

DOI: https://doi.org/10.1787/9789264007413-2-en

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