ISBN 92-64-01788-7 Taxing Wages: 2003/2004

Special Feature: Broadening the Definition of the Average Worker

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Germany

	Germany 2004					
	The tax/benefit position of single persons					
	Wage level (per cent	,	67	100	167	67
	Number of	children	none	none	none	2
1.	Gross wage earnings		22725	34088	56813	22725
2.	Standard tax allowances					
	Basic allowance					
	Married or head of family		0	0	0	1308
	Dependent children		0	0	0	0
	Deduction for social security contributions and income taxes		2001	2001	2001	2001
	Work-related expenses		920	920	920	920
	Other		36	36	36	36
		Total	2957	2957	2957	4265
3.	Tax credits or cash transfers included in taxable income		0	0	0	0
4.	Central government taxable income (1 - 2 + 3)		19768	31131	53856	18460
5.	Central government income tax liability (exclusive of tax credits)		2993	6687	16236	2478
6.	Tax credits					
	Basic credit					
	Married or head of family					
	Children		0	0	0	3696
	Other		_	_		
		Total	0	0	0	3696
	Central government income tax finally paid (5-6)		2993	6687	16236	-1218
8.			0	0	0	0
9.	Employees' compulsory social security contributions		4=00		40074	4=00
	Gross earnings		4738	7107	10671	4738
	Taxable income		4=00		40074	4=00
		Total	4738	7107	10671	4738
	Total payments to general government (7 + 8 + 9)		7731	13794	26908	3520
11.	Cash transfers from general government					
	For head of family					
	For two children	T-4-1	0	0	0	0
40	Tales have a way (4.40 , 44)	Total	0 14994	0 20294	0 29905	19205
	Take-home pay (1-10+11)		4738	7107	10671	4738
	Employers' compulsory social security contributions		4730	7107	10071	4730
14.	Average rates		13.2%	19.6%	28.6%	-5.4%
	Income tax Employees' social security contributions		20.9%	20.9%	18.8%	20.9%
	Total payments less cash transfers		34.0%	40.5%	47.4%	15.5%
	Total tax wedge including employer's social security contributions		45.4%	50.7%	55.7%	30.1%
15	Marginal rates		43.470	30.770	33.770	30.170
15.	Total payments less cash transfers: Principal earner		50.2%	56.5%	60.5%	47.9%
	Total payments less cash transfers: Spouse		n.a.	n.a.	n.a.	n.a.
	Total tax wedge: Principal earner		58.8%	64.0%	65.0%	56.9%
	Total tax wedge: Spouse		n.a.	n.a.	n.a.	n.a.
	. J		n.u.	n.a.	ii.u.	ii.a.
	Memorandum item: Non-wastable tax credit					
	tax expenditure component		0	0	0	2478
	cash transfer component		0	0	0	1218
	to produce		-	-	-	

	Germany 2004				
	The tax/benefit posit	ion of marrie	d couples		
	Wage level (per cent of APW)	100-0	100-33	100-67	100-33
	Number of children	2	2	2	none
1.	Gross wage earnings	34088	45451	56813	45451
2.	Standard tax allowances				
	Basic allowance				
	Married or head of family				
	Dependent children	0	0	0	0
	Deduction for social security contributions and income taxes	4684	4002	4002	4002
	Work-related expenses	920	1840	1840	1840
	Other	72	72	72	72
	Total		5914	5914	5914
	Tax credits or cash transfers included in taxable income	0	0	0	0
4.	Central government taxable income (1 - 2 + 3)	28412	39537	50899	39537
	Central government income tax liability (exclusive of tax credits)	2748	5810	9312	5986
6.	Tax credits				
	Basic credit				
	Married or head of family				
	Children	3696	3696	3696	0
	Other				
	Total		3696	3696	0
7.	Central government income tax finally paid (5-6)	-948	2114	5616	5986
8.		0	0	0	0
9.	Employees' compulsory social security contributions				
	Gross earnings	7107	9476	11846	9476
	Taxable income				
	Total		9476	11846	9476
	Total payments to general government (7 + 8 + 9)	6159	11591	17462	15463
11.	Cash transfers from general government				
	For head of family				
	For two children				
	Total		0	0	0
	Take-home pay (1-10+11)	27929	33860	39352	29988
	Employers' compulsory social security contributions	7107	9476	11846	9476
14.	Average rates				
	Income tax	-2.8%	4.7%	9.9%	13.2%
	Employees' social security contributions	20.9%	20.9%	20.9%	20.9%
	Total payments less cash transfers	18.1%	25.5%	30.7%	34.0%
	Total tax wedge including employer's social security contributions	32.2%	38.4%	42.7%	45.4%
15.	Marginal rates	45.70/	50.00/	50.00 /	50.00 /
	Total payments less cash transfers: Principal earner	45.7%	53.6%	53.2%	50.2%
	Total payments less cash transfers: Spouse	47.8%	53.6%	53.2%	50.2%
	Total tax wedge: Principal earner	55.1%	61.6%	61.3%	58.8%
	Total tax wedge: Spouse	56.8%	61.6%	61.3%	58.8%
	Memorandum item: Non-wastable tax credit				
	tax expenditure component	2748	3696	3696	0
	cash transfer component	948	0	0	0

 \mathbf{T} he national currency is the euro (EUR). In 2004, EUR 0.8103 was equal to USD 1 (average of eleven months daily exchange rates). The Average Production Worker earned EUR 34 088 (Secretariat estimate).

1. Personal income tax systems

1.1. Central/federal government income taxes

1.11. Tax unit

Spouses are normally assessed jointly. They have, however, the option of being separately assessed. The income of dependent children is not assessable with that of the parents. The calculations in this Report assume joint taxation.

1.12. Tax allowances and tax credits

1.121. Standard reliefs and work-related expenses

- Basic reliefs: None.
- Standard marital status reliefs: In the case of joint assessment, specific allowances are doubled. Income tax according to the schedule is computed by the income splitting method.
- Relief(s) for children: Tax credit of EUR 1 848 for the first, the second and the third child, EUR 2 148 for the fourth and subsequent children. In cases where the value of the tax credit is less than the relief from the tax allowances (EUR 1 824 for the subsistence of a child and additionally EUR 1 080 for minding and education or training needs. For jointly assessed married couples the amount is doubled. The tax allowances are used instead to compute the income tax in the tax assessment.
- Relief for lone parents: Allowance of EUR 1 308 (household allowance) for taxpayers who live alone with at least one child for whom they receive tax allowances or a tax credit.
- Reliefs for social security contributions and life insurance contributions: Social security contributions and other expenses incurred in provision for the future (e.g. life insurance), are deductible up to specific ceilings:
 - The calculation of the former relief proceeds in three steps. First, EUR 3 068/6 136 (singles/couples) are deductible. These amounts are, however, lowered by 16 per cent of gross wage (serving as a proxy for employers' social security contributions). This provision is meant as a partial compensation for the self-employed, who do not receive tax-free employers' contributions to social security. Second, the remaining expenses are deductible up to EUR 1 334/2 668 (singles/couples). Third, half of the remaining expenses are deductible up to EUR 667/1 334 (singles/couples).
- Work-related expenses: EUR 920 lump-sum allowance per gainfully-employed person.
- Special expenses: Lump sum allowance (EUR 36/72 (singles/couples)) for special expenses,
 e.g. for tax accountancy or disbursed church taxes. When the taxpayer proves that his expenses are higher, they are fully deductible.

1.122. Main non-standard tax reliefs applicable to an APW

- Interest on qualifying loans: Interest on housing loans is fully deductible in the case of leased dwellings.
- Contributions to pensions, life insurance, superannuation schemes: On application to the tax office expenses are deductible up to specific ceilings.
- Medical expenses: Partially deductible insofar as not covered by insurance.
- Other: On application to the tax office work-related expenses are fully deductible (no ceiling).

1.13. Tax schedule

The German tax schedule is formula-based.

The calculations are based on a down to the next full EUR rounded amount of taxable income:

- X is the taxable income.
- T is the income tax liability.
- In addition the following definition is used in the income tax liability formulae:

$$Y = X - 7664$$
 $Z = X - 12739$
10 000 10 000

The income tax liability (amounts in EUR) is calculated as follows:

- 1. T = 0 for $X \le 7$ 664.
- 2. T = (793.10 Y + 1 600) Y for 7 665 \leq X \leq 12 739.
- 3. T = $(265.78 \text{ Z} + 2405) \text{ Z} + 1016 \text{ for } 12740 \le X \le 52151.$
- 4. $T = 0.48 X 8845 \text{ for } 52152 \le X.$

These formulae are used directly to calculate the income tax of single individuals.

The income tax liability for spouses who are assessed jointly is computed as follows: the formula income tax is calculated with respect to one-half of the joint taxable income. The resulting amount is doubled to arrive at the income tax liability of the spouses (splitting method).

1.14. Solidarity surcharge

The solidarity surcharge is levied at 5.5 per cent of the income tax liability subject to an exemption limit of EUR 972/1 944 (singles/couples). Once the income tax liability exceeds the exemption limit, the solidarity surcharge is phased in at a higher rate of 20 per cent of the difference between the income tax liability and the exemption limit till such time that it equals 5.5 per cent of the total liability.

1.2. State and local income taxes

None.

2. Compulsory social security contributions to schemes operated within the government sector

2.1. Employee' contributions

Employees pay full social security contributions if their annual earnings are greater than EUR 9 600. On earnings up to EUR 4 800, no contributions are made and the contributions are fully phased in between EUR 4 800 and EUR 9 600.

2.11. Pensions

9.75 per cent of gross wage earnings, or not more than 9.75 per cent of the insurable ceiling of EUR 61 800.

2.12. Sickness

On average 7.0 per cent (estimate) of gross wage earnings, or not more than 7.2 per cent of the insurable ceiling of EUR 41 856.

2.13. Unemployment

3.25 per cent of gross wage earnings, or not more than 3.25 per cent of the insurable ceiling of EUR 61 800.

2.14. Care

0.85 per cent of gross wage earnings, or not more than 0.85 per cent of the insurable ceiling of EUR 41 856.

2.15. Work injury

Employer only.

2.16. Family allowances

None.

2.17. Others

None.

2.2. Employers' contributions

Where the employees annual earnings are no more than EUR 4 800, employers make a special payment equal to 25% of the gross wage (23% as a social security contribution and 2% as a special tax). On annual earnings in excess of EUR 4 800, the employers contributions are determined on the basis of the rates described for employees in Section 2.1.

2.21.-2.24. Pensions, sickness, unemployment, care

As a rule the employer pays the same amount as the employee (see Section 2.1).

2.25. Work injury

The contributions to work injury insurance are solely paid by the employer. They are based on employees' earnings and on the danger classes in which individual enterprises are classified according to the incidence of risk. These amounts are not taxable to the employee. As it is not possible to identify a representative contribution rate, these amounts are not considered in this Report.

2.26. Family allowances

None.

2.27. Others

None.

3. Universal cash transfers

3.1. Transfers related to marital status

None.

3.2. Transfers for dependent children

None.

4. Main changes in tax/benefit systems since 1997

In 1997 the tax credit for the first and second children was raised to EUR 1 350 and the child allowance increased to EUR 3 534. In 1999 the tax credit for the first and second children was raised further to EUR 1 534. In 2000 the tax credit for the first and second children was raised to EUR 1 657 and the child allowance increased to EUR 5 080. In 2002 the tax credit for the first, second and third children was raised to EUR 1 848, for the fourth and subsequent children to EUR 2 148 and the child allowance increased to EUR 5 808.

In 2004 the tax rate was reduced and the formula for calculation of income tax was changed. The relief for lone parents was reduced to EUR 1 308, the lump sum allowance for work related expenses was reduced to EUR 920.

5. Memorandum items

5.1. Average gross annual earnings calculation

- Source of calculation: Federal Statistical Office.
- Calculated on the basis of weekly wages.
- Calculated on the basis of rates of pay per hour.
- Excluding sickness and unemployment, including normal overtime and bonuses.
- Area: West Germany.

5.2. Employer's contributions to private pension, etc. schemes

No information available, though such schemes do exist.

2004 Parameter values

APW earnings	Ave_earn	34 088	Secretariat estimate
Tax allowances	Child_al	5 808	
Lone Parents	Lone_al	1 308	
Work related	Work_rel_al	920	
SSC allowance	SSC_dn	3 068	
	SSC_dn_rt	0.16	
	SSC_dn_lim	1 334	
	SSC_dn_lump_rt	0.2	
Allow. for special expenses	SE_al	36	
Church tax rate	Ch_tax_rt	0	
Tax formula	Tax_rate2	0.45	
	Tax_thrsh1	7 664	
	Tax_thrsh2	12 739	
	Tax_thrsh3	52 152	
Top Rate Tax Reduction	Reduction	8 845	
Tax Equation Rates			
tax_eqn_rates	Squared	Single	Constant
Z	265.78	2 405	1 016
Υ	793.1	1 600	0
income tax rate stage	tax_first_stage	7 664	
	tax_second_stage	12 739	
	tax_third_stage	52 151	
Solidarity Surcharge	surcharge	0.055	
Solidarity Exemption Limit	surcharge_limit	972	
Alternative Surcharge Rate	surcharge_alt	0.2	
Child credit	Ch_cred	1 848	
Social security contributions	Pension_rate	0.0975	
ceiling	Pension_ceil	61 800	
Sickness	Sick_rate	0.07	
ceiling	Sick_ceil	41 856	
Unemployment	Unemp_rate	0.0325	
ceiling	Unemp_ceil	61 800	
Care	Care_rate	0.0085	
ceiling	Care_ceil	41 856	
SSC Floor	SSC_floor	9 600	
Intermediate SSC Ceiling	SSC_floor1	4 800	
Alternative employer rate	SSC_empr_alt	0.25	

2004 Tax equations

The equations for the German system in 2004 are mostly calculated on a family basis.

The standard functions which are used in the equations are described in the technical note about tax equations. Under German tax law the tax formula is calculated using a value of tax_inc rounded down to a multiple of \leqslant 36 and some of the components of the formula are rounded down to a multiple of \leqslant 1 000. Rounding is not shown in the equations below. The function acttax carry out a rounded calculation for the tables but the unrounded version purtax is used in calculating the marginal rates.

For a taxpayer with children, either the child allowance is given in the tax calculation or the cash transfer is given if this is more beneficial. In practice, therefore, it is necessary to make two calculations – with and without the child allowance. Nevertheless, the calculation of solidarity surcharge is always based on the calculation which does assume that the child tax allowance is given.

Variable names are defined in the table of parameters above, within the equations table, or are the standard variables "married" and "children". A reference to a variable with the affix "_total" indicates the sum of the relevant variable values for the principal and spouse. And the affixes "_princ" and "_spouse" indicate the value for the principal and spouse, respectively. Equations for a single person are as shown for the principal, with "_spouse" values taken as 0. SSC and SSC_empr are separately calculated for principal and spouse and then added up.

Line in country table and intermediate steps	Variable name	Range	Equation
1. Earnings	earn		
Quotient for tax calculation	quotient	J	1+Married
2. Allowances:			
Children	children_al	J	Children*Child_al
Lone parent	lone_allce	J	Lone_al*(Children>0)*(Married=0)
Soc sec contributions	SSC_al	J	SSC_Allowance(earn; SSC; quotient; SSC_dn; SSC_dn_rt; SSC_dn_lim; SSC_dn_lump_rt) – see description of function at the bottom of the table
Work related	work_al	J	work_rel_al + Min (earn_spouse, work_rel_al)
Allow. for special expenses	SE_al	J	SE_al*quotient
Total	tax_al	J	children_al+SSC_al+work_al+ lone_allce
3. Credits in taxable income	taxbl_cr	J	0
4. CG taxable income	tax_inc	J	earn-tax_al
5. CG tax before credits			
adjusted taxable income	adj	J	tax_inc/quotient
formula based tax schedule	tax_formula	J	purtax(adj;Tax_rate2;Reduction;Tax_thrsh1;Tax_thrsh2;Tax_thrsh3;tax_eqn_rates;tax_first_stage; tax_second_stage; tax_third_stage) – see description of function at the bottom of the table
Adjust for the quotient	tax_adj	J	Quotient*tax_formula
Include solidarity surcharge	sol_surch	J	MIN(tax_adj * surcharge, Positive(tax_adj – surcharge_limit*Quotient) * surcharge_alt)
Tax paid	CG_tax_excl	J	tax_adj+sol_surch
6. Tax credits :	tax_cr	J	0
7. CG tax	CG_tax	J	CG_tax_excl
8. State and local taxes	local_tax	J	0

Line in country table and intermediate steps	Variable name	Range	Equation		
9. Employees' soc security	SSC	В	SSC(earn; "employee"; Pension_rate; Pension_ceil; Sick_rate; Sick_ceil; Unemp_rate; Unemp_ceil; Care_rate; Care_ceil; SSC_empr_alt; SSC_floor; SSC_floor1) – see description of function at the bottom of the table		
11. Cash transfers	Cash_tran	J	Children*ch_cred		
13. Employer's soc security	SSC_empr	В	SSC(earn; "employer"; Pension_rate; Pension_ceil; Sick_rate; Sick_ceil; Unemp_rate; Unemp_ceil; Care_rate; Care_ceil; SSC_empr_alt; SSC_floor; SSC_floor1) – see description of function at the bottom of the table		
Memorandum item: non-wastable tax credit					
tax expenditure component	taxexp		tax_cr-transfer		
cash transfer component	transfer		-MIN(CG_tax, 0)		

Key to range of equation:

B calculated separately for both principal earner and spouse.

P calculated for principal only (value taken as 0 for spouse calculation).

J calculated once only on a joint basis.

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