# 2. REGIONS AND CITIES IN ENVIRONMENTAL TRANSITION

# Towards climate neutrality by 2050

Most OECD regions are far from meeting climate neutrality targets by 2050 and will have to undergo deep structural transformations.

Production-based greenhouse gas (GHG) emissions in OECD countries accounted for 30% of total emissions worldwide in 2018. Although the COVID-19 pandemic led to an unprecedented reduction of 5.8% in global CO<sub>2</sub> emissions due to lockdowns and restrictions, emissions rebounded by 5% in 2021 approaching the 2018-19 peak (IEA, 2022). To meet the 2015 Paris Agreement ambition of keeping global temperatures at no more than 1.5°C above pre-industrial levels, global average emissions per capita per vear need to drop to under 2.1 tonnes of carbon dioxide equivalent (t CO<sub>2</sub>-eq) by 2030 (UNEP-CCC, 2020). Many OECD countries have endorsed ambitious domestic GHG reduction targets by 2030 and plan to reach climate neutrality by 2050. The European Union (EU) endorsed a binding target of a reduction of at least 55% by 2030 compared to 1990. Similarly, the United States (US) plan a reduction of 50-52% by 2030 compared to 2005 and Australia by 43% over the same period.

However, recent trends in GHG emissions differ significantly across and within OECD countries. Indeed, in some regions, emissions have increased significantly despite the ambitious goals set at the national level. From 1990 to 2018, production-based emissions in Chile, Israel, Korea and Türkiye more than doubled for example, while in the United Kingdom (UK) and the Baltic states they declined by more than 40%.

Overall while emissions declined (by on average 23%) in 175 out of 432 OECD large regions between 1990 and 2018, they increased by more than 50% in 104 regions, with stark disparities often appearing in the same country. For example, in the US, emissions in North Dakota more than doubled, while they decreased by 30% in West Virginia (Figure 2.3).

Metropolitan regions register lower emissions per capita than other types of regions in almost all OECD countries. On average, emissions per capita in metropolitan regions are half those of regions far from a metropolitan area. Across OECD regions, emissions increased mostly in remote regions - by 14% – while remaining stable in other types of regions, although these trends vary significantly across countries. Metropolitan regions in European OECD countries are leading the transition to climate neutrality, as emissions per capita per year reached 7 t CO<sub>2</sub>-eq in 2018, 27% lower than in 1990, the largest decline across all types of small regions (TL3). Metropolitan regions in South American OECD countries accounted for the lowest emissions per capita in 2018 with 2.9 t CO<sub>2</sub>-eq. However, these regions have experienced the largest relative increase in emissions across the OECD (80%) since 1990. In Oceania and North America, although emissions increased across all types of regions, emissions per capita decreased, especially in metropolitan regions, which recorded a decline of 20% in emissions per capita since 1990 (Figures 2.1 and 2.2).

Most OECD regions are very far from reaching net zero by 2050. On average, regions will have to cut their emissions by a

factor of 6 by 2030 to meet the United Nations (UN) target of 2.1 t  $\rm CO_2$ -eq per capita. In 2018, only 5 large regions in OECD countries – located in Colombia, Costa Rica and Israel – had production-based emissions per capita estimates lower than this target, while 40% of regions had emissions per capita higher than 10 t  $\rm CO_2$ -eq per capita. The US has the largest regional disparities, where the gap between the District of Columbia (3.6 t  $\rm CO_2$ -eq per capita) and North Dakota (180.7 t  $\rm CO_2$ -eq per capita) can be explained by the latter's shale oil industry. Large regional disparities also exist in Canada, Greece, the Netherlands and New Zealand.

#### **Definition**

**Production-based or territorial emissions** correspond to GHG emitted within a region and enable to set reduction targets. Emissions were estimated using the Emissions Database for Global Atmospheric Research (EDGAR), version 6 (Crippa et al., 2021), and expressed in  $CO_2$ -equivalents by considering the 3 main GHGs, namely  $CO_2$ ,  $CH_4$ , and  $N_2O$ , and a 100-year global warming potential (GWP).

Some care is needed in looking only at production-based emissions as reductions can occur through outsourcing/off-shoring of carbon-intensive activities to other regions or countries, and subsequently importing the goods and/or services provided. Often these shifts are made to countries/ regions with more carbon-intensive production processes and less stringent regulations on carbon abatement. Currently, most OECD countries are net importers of GHG emissions (i.e. their consumption, including through imports, accounts for larger emissions than the emissions generated through their production of goods and services, including those for export markets).

#### Sources

Crippa, M. et al. (2021), "EDGAR v6.0 Greenhouse Gas Emissions", European Commission, Joint Research Centre (JRC), http://data.europa.eu/89h/97a67d67-c62e-4826-b873-9d972c4f670b.

IEA (2022), Global Energy Review: CO<sub>2</sub> Emissions in 2021, International Energy Agency, https://www.iea.org/reports/global-energy-review-co2-emissions-in-2021-2.

UNEP-CCC (2020), *Emissions Gap Report 2020*, United Nations Environment Programme, *https://www.unep.org/emissions-gap-report-2020*.

#### Figure notes

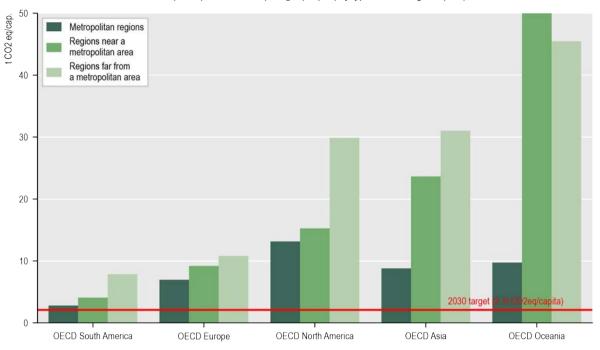
2.1: Regions near a metropolitan region in OECD Oceania register  $182 \, t \, \text{CO}_2$ -eq/capita.

2.1-2.4: GHG estimates based on EDGAR.

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#### 2.1. Metropolitan regions register lower emissions per capita than other regions

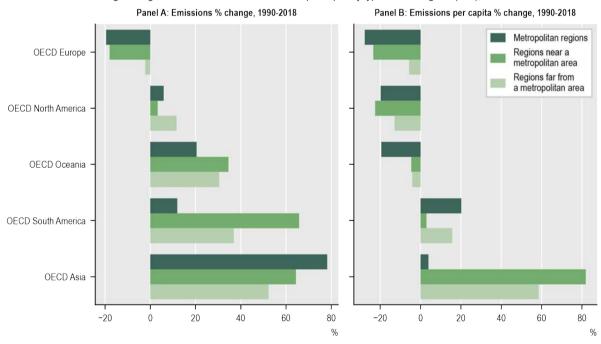
GHG emissions per capita estimates (t CO<sub>2</sub>-eq/capita) by type of small regions (TL3), 2018



StatLink https://stat.link/biz26u

#### 2.2. Emissions per capita decreased by more than 20% in metropolitan regions in OECD Europe, North America and Oceania

Percentage change in GHG emissions and emissions per capita by type of small regions (TL3), 1990-2018

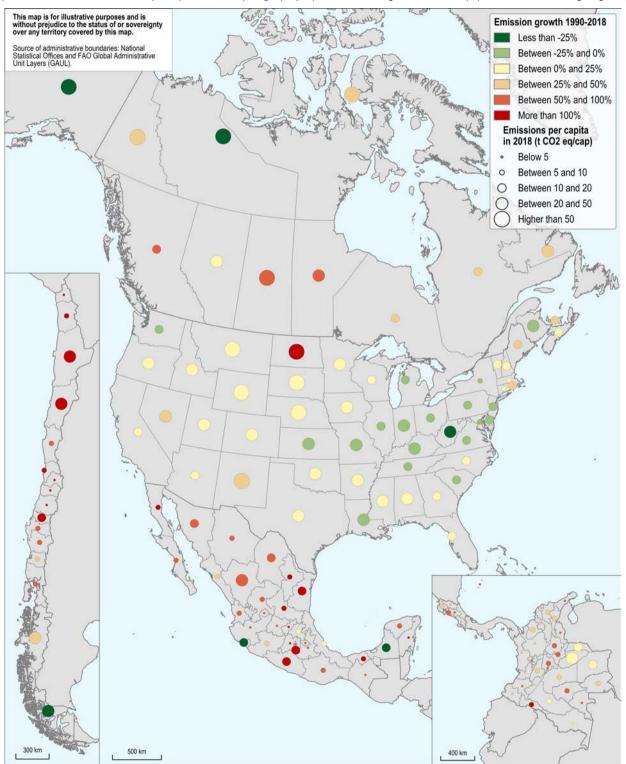


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#### Towards climate neutrality by 2050

#### 2.3. OECD regions are still far from reaching climate neutrality goals by 2030, Americas

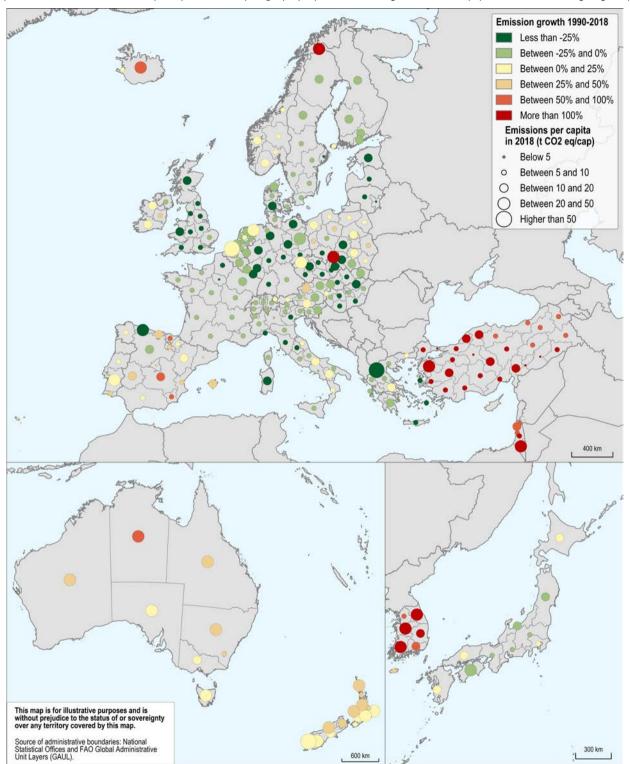
Total production-based GHG emissions per capita estimates (t CO<sub>2</sub>-eq/capita), 2018; emission growth estimates (%) 1990-2018, OECD large regions (TL2)



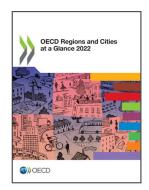
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### 2.4. OECD regions are still far from reaching climate neutrality goals by 2030, Europe and Asia-Pacific

 $Total\ production-based\ GHG\ emissions\ per\ capita\ estimates\ (t\ CO_2-eq/capita),\ 2018;\ emission\ growth\ estimates\ (\%)\ 1990-2018,\ OECD\ large\ regions\ (TL2)$ 



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